#### **Administration of Justice**



Alicia Bárcena
Under-Secretary-General for Management,
Informal briefing to the Fifth Committee –
8 October 2007

#### A Landmark Decision....

Resolution 61/261 of 4 April 2007 approves:

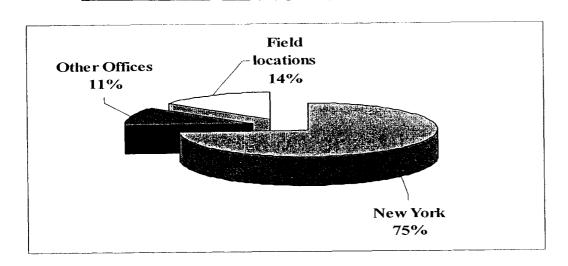
"A new, independent, transparent, professionalized, adequately resourced and decentralized system of administration of justice"

....to be fully implemented no later than January 2009

# Why is this reform so crucial?

- A validation of the Redesign Panel's diagnosis of the existing system as "outmoded, dysfunctional and ineffective"
- UN staff have no recourse to national courts for employment-related matters
- The Organization should "practice what it preaches" on the rule of law be a better employer
- Changing nature of the Organization less than onethird of Secretariat staff are now at Headquarters offices
- Heightened operational risks and a new "zerotolerance" culture

# Changed context - Staff



1949

**Total: 1,549 staff members** 

New York: 1018

Other offices: 231

Field Locations: 300

#### 2007

Total: 36,579 staff members

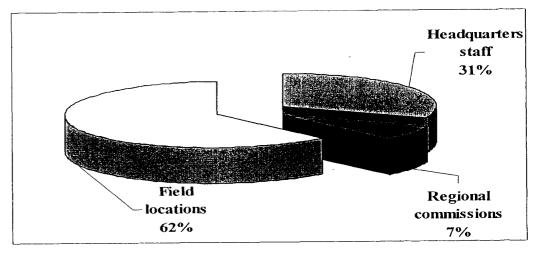
Headquarters (New York,

Geneva, Vienna, Nairobi): 11,253

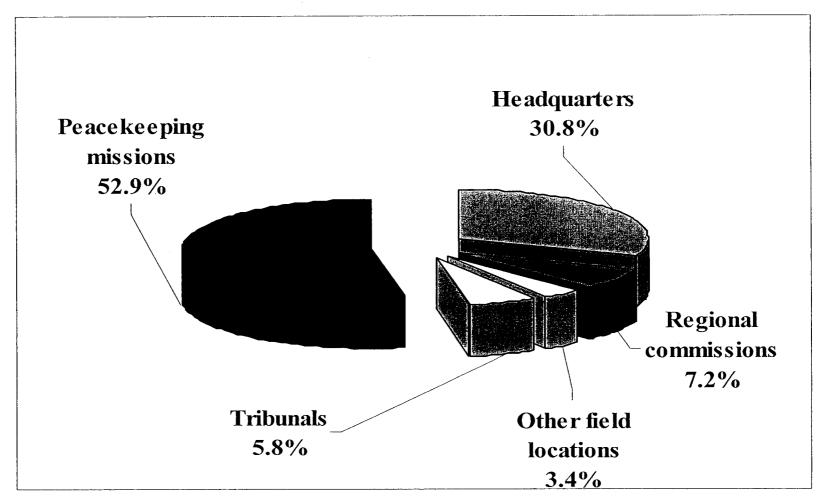
Regional commissions: 2,620

Field locations: 22,706

Funds and Programmes:26,205



# Secretariat Staff by type of Location



# The New Report (A/62/294)

- Consulted with Staff through SMCC
- Provides extensive detail –draft statutes for the new Tribunals and new offices
- Maps out a new, de-centralized disciplinary process
- Provides detailed cost and staffing implications
- Includes transitional measures and resource requirements for eliminating the backlog

#### Key Features of the New System

- A strengthened integrated Ombudsman's Office and creation of a Mediation Division
- A Management Evaluation function to correct faulty decisions and hold managers accountable
- A two-tier system of formal judicial review (UNDT and UNAT) with the power to issue binding decisions.
- Decentralized: Nairobi, Geneva, main peacekeeping missions (Sudan, DRC, Liberia) & Funds and Programmes (Dakar)

# The Informal System

- Major reinforcement of the Ombudsman's office in terms of capacity and functions
- Addition of a Mediation Division in order to resolve disputes before litigation
- De-centralized presences in all major duty stations and peacekeeping missions
- Integration of the UN Funds and Programmes under one organizational structure

## Management evaluation

- "Management evaluation" within 45 days conducted by a dedicated unit in DM
- To provide an opportunity for selfcorrection before complaints go into the formal system
- Robust accountability measures to hold managers accountable for their decisions

## The Formal System

- Replacement of the voluntary advisory bodies (JAB and JDC) with a first-instance tribunal – the UN Disputes Tribunal (UNDT)
- The UNDT issues binding decisions
- Either party can appeal to the UN Appeals
   Tribunal
- Decentralized UNDTs in New York, Geneva and Nairobi
- Panels of three judges with extensive judicial experience

#### Additional features

- An Internal Justice Council with staff, management and outside experts - to review judicial candidates
- Office of Staff Legal Assistance in all main duty stations and main PK missions
- Proposed scope increase to provide recourse to all individuals providing personal services to the Organization
- Disciplinary proceedings limited authority to impose disciplinary measures will be delegated to Heads of OAH and missions

#### Financial Implications

#### Regular budget cost implications for 2008/9:

- Approximately \$23.5million additional costs which includes \$6.8m to deal with existing backlog and create early capacity
- 112 posts (68 new plus 34 existing) for:
  - New Offices for the Administration of Justice,
  - · The Registry,
  - · the Judiciary,
  - Office of Staff Legal Assistance
  - an integrated and enlarged Ombudsman's office and an increased capacity to perform Management Evaluations

#### Peacekeeping costs:

- \$811,000 for 2008/9; \$3.2million for 2009/2010
- 21 additional posts to cover joint office of ombudsman, legal assistance and legal officers

## **Cost Sharing**

 Cost-sharing percentages on a headcount basis would be:

<ul><li>United Nations</li></ul>	33.2%
<ul> <li>Peacekeeping operations</li> </ul>	30.6%
<ul><li>ITCY and ICTR</li></ul>	3.5%
- UNICEF	16.3%
– UNDP	12.3%
– UNFPA	2.7%
- UNOPS	1.4%

Except for management evaluation

# **Concluding thoughts**

#### Looking beyond the costs:

- Integrated nature of the package
- Increasing, often hidden costs of the existing system (not just financial)
- One key element in a broader package of human resources reform (which the ASG/OHRM will now present)